



## Report of the Director of Adult Social Services

### Executive Board

Date: 27<sup>th</sup> July 2011

Subject: Leeds Safeguarding Adults Partnership Annual Report 2010/11

#### Electoral Wards Affected:

Ward Members consulted  
(referred to in report)

#### Specific Implications For:

Equality and Diversity

Community Cohesion

Narrowing the Gap

Eligible for Call In

Not Eligible for Call In

(Details contained in the report)

## Executive Summary

This report introduces Members of the Executive Board to the Leeds Safeguarding Adults Partnership Board Annual Report 2010/11, and the work plan for 2011/12.

The Annual Report will be available to access at [www.leedsafeguardingadults.gov.uk](http://www.leedsafeguardingadults.gov.uk) following the Executive Board meeting.

### 1.0 Purpose Of This Report

1.1 The purpose of this report is to introduce the fourth annual report of the Leeds Safeguarding Adults Partnership Board and to update the Executive Board on the work of the Leeds Safeguarding Adults Partnership.

### 2.0 Background Information

2.1 Each year Leeds Safeguarding Adults Partnership Board produces an annual report of its business for the previous year and a work programme for the following year. The work programme is informed by the priorities of the Board and its partner agencies.

2.2 Although Safeguarding Adults Boards do not yet have the same statutory framework as that designated for Safeguarding Children Boards, the formal recognition of the work of Adult Boards is a national priority for central government and the Health and Social Care regulator, the Care Quality Commission. It is anticipated that Safeguarding Adults Boards will be put on a statutory basis, although the exact timing is not yet confirmed.

### 3.0 Annual Report - Executive Summary

3.1 The Leeds Safeguarding Adult Partnership Board Fourth Annual Report 2010/11 details the achievements of the Board over the last 12 months. The Board is a voluntary arrangement of statutory and non-statutory agencies with the sole purpose of achieving continual improvements in practice that safeguards vulnerable citizens in Leeds.

3.2 Achievements during 2010/11 include a range of changes to the Board governance arrangements including:

- The appointment of Dr. Paul Kingston, as Independent Chair for the Safeguarding Adults Partnership Board. The role provides independent leadership and support of the Board's strategic direction.
- A revision of the board governance arrangements through amendments to the Board Memorandum of Understanding
- Development of an Information Sharing Agreement to aid effective inter-agency working relationships
- Integration of the Mental Capacity Act Local Implementation Network within the framework of the Leeds Safeguarding Adults Partnership Board.
- The establishment of the Communications and Community Engagement Sub-group, to develop and implement strategies of communicating information about safeguarding adult issues and to engage key stakeholders, most importantly vulnerable citizens, in the process of improving safeguarding practice.

3.3 The period 2010/11 has seen continued significant increases in the numbers of safeguarding adult referrals, reflecting increasing awareness of safeguarding adult issues and the understanding of the public and professionals in accessing support through the Safeguarding Adults Partnership multi-agency procedures. An analysis of safeguarding referrals and investigations over the last 12 months reveal the following findings:

- Referrals increased from 2049 (2009/10) to 2774 (2010/11), a 35% increase in referrals.
- Physical disability/frailty (excluding sensory impairment) (31.4%), dementia (22.5%) and learning disability (22.3%) are the most highly represented client groups amongst referrals.
- 41.2% (1144) of referrals were responded to as requiring a safeguarding investigation. At the time of report 33.7% (936) of referrals have resulted in a safeguarding activity plan being commenced.
- Of the safeguarding investigations undertaken, the most frequent were Type 1 investigations (46%), followed by Type 2 (28%), Type 3 (14%) and Type 4 (11.5%).
- In 65.6% of investigations the allegation was either substantiated or partly substantiated "on the balance of probabilities".
- The person most likely to be the alleged perpetrator of abuse is another vulnerable adult (27%), followed by staff in a care home (21%), other family members (other than partner) (15.5%) and domiciliary care staff (12.5%) (figures may change)
- Referrals for the Independent Mental Capacity Advocacy (IMCA) service increased 35% during 2009/10, despite Leeds already having the 4<sup>th</sup> highest use of IMCA's nationally during 2009/10.
- Application for Deprivation of Liberty Safeguards (DoLS) increased from 40 during 2009/10 to 53 in 2010/11, an increase of 32.5%.

3.4 The Annual Report describes in detail the board's achievements over the last 12 months. The Board Business Plan 2010/11 included in Appendix E, records details of accomplishments. Based on the Board's learning and development over the last

12 months, the Board have agreed priorities for 2011/12 (as outlined in Section 7), and detailed within the Board Business Plan 2011/12 (Appendix F).

#### **4.0 Main Issues**

- 4.1 The attached Annual Report sets out that there has, for the third year running, been a significant increase in the number of referrals made into the Leeds Safeguarding Adult Partnership during 2010/11. This reflects a significantly increased awareness of vulnerable adult issues and understanding of the need to safeguard adults through the revised multi-agency procedures.
- 4.2 The report deals with the success against the targets contained in the third annual report of the Leeds Safeguarding Adults Board and outlines the various national safeguarding developments occurring during 2010/11. The report concludes by setting out the priorities for the Board for the 2011/12 performance year.
- 4.3 All the information contained in the report and the activity that has taken place in 2010/11 have been reported back to the Care Quality Commission, the Adult Social Care Scrutiny Board and the governance structures of the safeguarding partners. As reported to the Exec Board in December 2010, Leeds Adult Social Care were judged by the Care Quality Commission, in their last such judgment, to have improved from “poor” to “performing well” in the area of safeguarding adults.
- 4.4 It is now anticipated that performance monitoring and quality assurance of safeguarding adults work will be undertaken locally within each local authority area. The Leeds Safeguarding Adults Board and its partners have developed a balanced scorecard approach to take forward the monitoring of performance and quality assurance.
- 4.5 As recent national publicity on safeguarding vulnerable adults has shown, there is no room for complacency: there is always work to be done in this area.

#### **5.0 Implications For Council Policy And Governance**

- 5.1 The Board Memorandum of Understanding is being kept under review as agreed. The previously anticipated further guidance has not yet emerged for local safeguarding partnerships as a consequence of the outcome of the previous Government review of the 2000 ‘No Secrets’ framework.
- 5.2 The Law Commission published proposals regarding Adult Social Care Law on 11<sup>th</sup> May, including the intention to place Safeguarding Adults Boards on a statutory footing with a duty on partners to cooperate. The Government subsequently announced its intention to implement the proposals relating to safeguarding adults.

#### **6.0 Legal And Resource Implications**

- 6.1 The legal implications relate to a significant array of legislation in relation to offences against the person, guidance in relation to Care Standards, Mental Capacity, the implementation of specific guidance in relation to Adult Safeguarding, Dignity in Care.
- 6.2 Local arrangements to implement all the requirements of the Mental Capacity Act (2005) and the associated Deprivation of Liberty safeguards were brought under the governance structures of the Leeds Safeguarding Adults Board, reflecting national best practice and policy guidance.
- 6.3 The resource implications of the Board are set out in the annual report. Elements of this investment are being offset by contributions from partners, where appropriate as income (in the case of NHS Leeds for example) or in terms of time devoted by officers to supporting the work of the partnership (in the case of the West Yorkshire Police, for example).

## **7.0 Conclusions**

- 7.1 The Annual Report provides evidence that systems and practices to safeguard vulnerable adults, continue to be firmly established as being everybody's business in Leeds, and used more widely across all sectors.
- 7.2 The Annual Report provides assurance that that all the partners have committed to a continuing programme of work designed to achieve excellence in Safeguarding practice in Leeds.

## **8.0 Recommendations**

- 8.1 Members of the Executive Board are requested to note the content of the attached 2010/11 annual report and endorse the work programme of the Adult Safeguarding Partnership Board for 2011/12.

## **Background Documents referred to in this report**

Leeds Safeguarding Adults Partnership Board – Annual Report 2010/11